

Message Text

CONFIDENTIAL

PAGE 01 SAN JO 03638 01 OF 03 092137Z
ACTION IO-14

INFO OCT-01 ISO-00 CIAE-00 DODE-00 PM-05 H-01 INR-07
L-03 NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15
USIA-06 DHA-02 FEA-01 ACDA-07 EB-08 NRC-05 OES-07
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FM AMEMBASSY SAN JOSE
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INFO AMEMBASSY MOSCO
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AMEMBASSY MEXICO
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AMEMBASSY PRETORIA
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C O N F I D E N T I A L SECTION 1 OF 3 SAN JOSE 3638

E.O. 11652: , GDS
TAGS: OVIP (YOUNG, ANDREW) PFOR SHUM EAID PARM XM MX UN US
SUBJ: AMBASSADOR YOUNG'S MEETING WITH MEXICAN DIRECTOR IN CHIEF OF
INTERNATIONAL ORGANIZATION AFFAIRS, GONZALEZ GALVEZ

1. BEGIN SUMMARY. IN A THREE-HOUR LUNCH AND MEETING WITH I.O.
AFFAIRS DIRECTOR IN CHIEF, GONZALEZ GALVEZ AND SENIOR MEMBERS OF
HIS STAFF, ON AUGUST 7, AMBASSADOR YOUNG, AMBASSADOR LUCEY, AND TRIP
AND EMBASSY OFFICERS COVERED
A WIDE RANGE OF ISSUES IN FRANK AND
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PAGE 02 SAN JO 03638 01 OF 03 092137Z

CORDIAL DISCUSSIONS. THEY BEGAN BY DISCUSSING WHERE WE GO AFTER PARIS
ON THE NORTH-SOUTH DIALOGUE. YOUNG AND HORMATS EMPHASIZED OUR COM-
MITMENT TO CONSENSUS AND PROGRESS, AND STRESSED THE NEED FOR CLOSER
COOPERATION. CONCERNING
THE MIDDLE EAST, YOUNG DISCUSSED CONVENING
A FOREIGN MINISTER'S CONFERENCE TO BREAK THE PRESENT DEADLOCK AND
SAID WE ARE AT THE POINT OF NO RETURN. YOUNG DESCRIBED PROGRESS ON

SOUTHERN AFRICAN'S ISSUES AND CITED THE NEED FOR SC CONSIDERATION OF NAMIBIA AND RHODESIA TO ESTABLISH UN PEACE-KEEPING FORCES. HE DESCRIBED A POSSIBLE EFFORT BY THE FRONT-LINE PRESIDENTS TO ENCOURAGE MILITARY UNITY AMONG THE NATIONALISTS. GONZALEZ NOTED THE GOM'S RESERVATION ABOUT SC ACTION IN GENERAL AND FUNDING OF PEACE-KEEPING OPERATIONS IN PARTICULAR. YOUNG EMPHASIZED RECENT EFFORTS VIS-A-VIS SOUTH AFRICA, IN PARTICULAR, THOSE ENCOURAGING US COMPANIES AND BANKS TO WITHHOLD CAPITAL AND ADOPT MORE PROGRESSIVE EMPLOYMENT PRACTICES. GONLEZ SAID WE SHOULD DO MORE. GONZALEZ STRESSED MEXICO'S INTEREST IN THE COMPREHENSIVE TEST BAN TREATY, STRENGTHENING THE TREATY OF TLAHELCO AND TRANSFERRING ATOMIC ENERGY FUNCTIONS FROM THE OAS TO OPANAL. GONZALES APPEALED TO US TO REVIEW OUR POSITION ON CHARTER REVIEW, ASKED OUR VIEWS ON THE UN CONFERENCE ON SCIENCE AND TECHNOLOGY AND INFORMED US OF A LETTER FROM PRESIDENT LOPEZ PORTILLO APPEALING TO PRESIDENT CARTER NOT TO LEAVE THE ILO. HE NOTED OUR VIEWS ON GA RESOLUTIONS DEALING WITH GUAM MILITARY BESES. ALSO DISCUSSED WERE HUMAN RIGHTS ISSUES AND ILLICIT PAYMENTS. THE GOM IS REVIEWING ITS POSITION ON THE COSTA RICA HIGH COMMISSIONER PROPOSAL AND SIGNING THE COVENANTS. THE DEPARTMENT IS REQUESTED TO PROVIDE EMBASSY MEXICO ASAP WITH RESPONSES TO GONZALEZ'S QUESTIONS ABOUT OPANAL, AND SCIENCE AND TECHNOLOGY CONFERENCE AND CONVENTIONAL ARMS CONTROL. END SUMMARY.

2. ON AUGUST 7, AMBASSADOR YOUNG, AMBASSADOR LUCEY, DEPUTY ASSISTANT SECRETARY SHELTON, AID LA ADMINISTRATOR VALDEZ, ARA POLICY PLANNING DIRECTOR EINAUDI, NSC REPRESENTATIVE HORMATS, AND TRIP AND EMBASSY
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PAGE 03 SAN JO 03638 01 OF 03 092137Z

OFFICERS MET WITH IO AFFAIRS DIRECTOR IN CHIEF, GONZALEZ GALVEZ AND THE FOLLOWING: AMBASSADOR GONZALEZ PARRODI, DIRECTOR IN CHIEF OF TECHNICAL COOPERATION AFFAIRS, AMBASSADOR PALACIOS TREVINO, DIRECTOR GENERAL OF INTERNATIONAL, SUB-DIRECTOR GENERAL OF IO, CALDERON F, AND OTHER MEMBERS OF THE IO SECTION OF THE FONSIC IN A THREE-HOUR LUNCHEON MEETING.

3 UN TACTICS: FOLLOWING INTRODUCTIONS GONZALEZ BEGAN TO RUN THROUGH AN AGENDA SIMILIAR TO THAT HE HAD DISCUSSED INITIALLY WITH ASSISTANT SECRETARY MAYNES. AMBASSADOR YOUNG REVIEWED THE EVOLUTION OF THE UN SYSTEM, AND NOTED FOR THE LAST TEN YEARS CONFRONTATION POLITICS HAVE RULED AT THE UN. YOUNG SAID IT WAS IMPORTANT TO ACCEPT THE FACT THAT PROGRESS CAN ONLY BE MADE BY CONSENSUS. WHILE AGREEING THAT THE POLITICS OF CONFRONTATION SHOULD BE REJECTED, GONZALEZ SAID HE FOUND IT HARD TO ACCEPT CONSENSUS AS A FINAL OBJECTIVE. WE SHOULD, HE SAID, NOT PUT TOO MUCH EMPHASIS ON CONSENSUS, WHICH IN PRACTICE GIVES A VETO POWER TO EXTREMISTS, AND INSTEAD WORK MORE ON DIALOGUE, WHICH FACILITATES THE EMERGENCE OF MIDDLE GROUND POSITIONS.

4. NORTH-SOUTH DIALOGUE (N/A): YOUNG PRAISED THE IMPORTANT MEXICAN ROLE AT THE PARIS TAKLS. THERE IS A NEW ATTITUDE ON THE NORTH-SOUTH DIALOGUE IN BOTH STATE AND TREASURY, AND THE DIALOGUE IS GOING ON

WITHIN OUR OWN GOVERNMENTM IN RECENT TALKS WITH EUROPEAN LEADERS, IT WAS CLEAR THAT THEY DON'T HAVE A SIMILAR ATTITUDE TOWARD N/S ISSUES. WE HAVE LOYALTIES TOWARD WESTERN EUROPEAN ALLIES AND JAPAN, AS MEXICO DOES TO G77 MEMBERS, AND OUR JOB IS TO MOVE THE TWO GROUPS CLOSER TOGETHER. EMPHASIZING MEXICO'S COMMITMENT TO THE NIEO, GONZALEZ PRAISED YOUNG'S ECOSOC SPEECH. THE PARIS DIALOGUE WAS A MISTAKE BECAUSE IT BROKE ONE OF THE MOST IMPORTANT ISSUES, INTERNATIONAL ECONOMIC COOPERATION, OUT OF THE UN SYSTEM. ALTHOUGH THE DIALOGUE HAS PRODUCED A NEW SPIRIT, THE QUESTION IS WHERE DO WE GO AFTER PARIS. THE GOM HAS NOT TAKEN A POSITION AND IS INTERESTED IN US VIEWS. HE ALLUDED TO CLEANING UP THE AGENDA OF THE SECOND COMMITTEE IN THE UN. CONCERNING ENERGY, THE GOM WOULD OPPOSE ANY EFFORT TO SPLIT ENERGY PROBLEMS FROM COMMODITY ISSUES.

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PAGE 01 SAN JO 03638 02 OF 03 092144Z
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USMISSION GENEVA
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C O N F I D E N T I A L SECTION 2 OF 3 SAN JOSE 3638

5. YOUNG EMPHASIZED THE NECESSITY OF HIGH-LEVEL INTERACTION ON NORTH-SOUTH ISSUES WHICH IS NOT FOSTERED WHEN THEY ARE CONSIDERED IN THE UN CONTEXT. HORMATS ASSURED GONZALEZ OF

OUR COMMITMENT TO MAKING PROGRESS ON ALL FRONTS AND THE NEED TO SEEK WAYS TO ACHIEVE POSITIVE AND PRACTICAL RESULTS IN INSTITUTIONS DESIGNED TO DEAL WITH SUBSTANTIVE ISSUES, PARTICULARLY ON TRADE COMMODITY ISSUES AND THE COMMON FUND. THE US IS READY TO MOVE AHEAD ON MTN, UNCTAD, AND INDIVIDUAL COMMODITY NEGOTIATIONS, ASSUMING FLEXIBILITY ON BOTH SIDES. THE UN COULD BE USEFUL IN PULLING

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PAGE 02 SAN JO 03638 02 OF 03 092144Z

IDEAS ON MANY OF THESE ISSUES TOGETHER. THE QUESTION IS WHETHER WE CAN COMBINE THE BEST ELEMENTS OF THE GA AND THE CIEC. ONE POSSIBILITY COULD BE HIGH-LEVEL MEETINGS OF SPECIALISTS AT THE BEGINNING OF THE GA, NOT REPEAT NOT AS A NEGOTIATING VEHICLE, BUT AS A MEANS OF ENHANCING THE DEBATE. ON ENERGY, WE HAVE REJECTED THE IDEA OF TRYING TO DIVIDE OPEC FROM OTHER LDCS. THAT IS NOT WHY WE WANT A DIALOGUE ON ENERGY. THERE IS A NEED FOR INTERNATIONAL FOCUS ON ENERGY ISSUES BECAUSE OF THEIR IMPORTANCE TO ALL COUNTRIES, AND NO FORUM FOR DISCUSSION CURRENTLY EXISTS. THE ENERGY DIALOGUE -- AND RESPONSIBLE ATTITUDES BY PRODUCERS AND CONSUMERS -- CAN HELP SMOOTH THE TRANSITION FROM A WORLD ECONOMY BASED ON OIL TO ONE BASED ON REPLACEABLE FUELS. WE ARE GIVING SERIOUS THOUGHT TO THE COMMON FUND AND, WHILE WE CANNOT ACCEPT THE UNCTAD FORMULA, WE ARE SENSITIVE TO THE CONCERNS GONZALEZ RAISED. MOST LDC CONCERNS CAN BE MET IN WAYS WHICH DO NOT REQUIRE THE UNCTAD COMMON FUND, BUT ONES WHICH INVOLVE POOLING AND A BACK-UP MECHANISM. PROGRESS ON SUGAR IS AN EXAMPLE OF HOW FAR WE HAVE COME AND OF OUR WILLINGNESS TO BE CONSTRUCTIVE IN THE COMMODITY AREA. PRICE FLUCTUATIONS CONTRIBUTE TO US INFLATION AS WELL AS CREATE HAVOC FOR THE DEVELOPING COUNTRIES. CONCERNING SYG WALDHEIM'S ENERGY PROPOSAL, GONZALEZ SAID THE GOM NEEDED MORE INFORMATION. HE CITED THE US SAUDI AGREEMENT AS A PRODUCTIVE RESULT OF THE ENERGY DIALOGUE AND NOTED THAT THE IDEA OF MEXICAN PARTICIPATION IN OPEC IS NOT ON HIS MIND.

6. MIDDLE EAST: IN RESPONSE TO GONZALEZ'S QUERY, YOUNG SAID IT IS DIFFICULT TO SAY MUCH ABOUT THE MIDDLE EAST SINCE THE ISSUE IS IN A STATE OF FLUX. GONZALEZ SAID THAT THE OBLIGATION OF THE GA SHOULD BE TO GIVE IMPETUS TO CONVENING THE NEXT ME PEACE CONFERENCE, BUT THAT HE PERSONALLY DOES NOT THINK IT WILL SOLVE THE PROBLEM. ANY

CONFIDENTIAL

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PAGE 03 SAN JO 03638 02 OF 03 092144Z

UN PROPOSAL SHOULD CONSEQUENTLY HAVE AN ALTERNATIVE PROCEDURE BUILT INTO IT. HE WAS IMPRESSED WITH CARTER'S

STATEMENT ON ISRAELI SETTLEMENTS WHICH PRODUCED A REACTION IN ISRAEL. YOUNG DISCUSSED THE IDEA OF CONVENING A FOREIGN MINISTERS' CONFERENCE TO TRY TO BREAK LC DEADLOCK. WE ARE AT THE POINT OF NO RETURN AND EITHER PRESS FORWARD NOW WHEN ARAB GOVERNMENTS ARE MODERATE OR FACE MORE RADICAL GOVERNMENTS LATER ON.

7. NAMIBIA AND RHODESIA: YOUNG SAID THAT WE ARE BEGINNING TO MAKE PROGRESS ON SOUTHERN AFRICA IN THE UN. MEXICAN SUPPORT WOULD BE VERY IMPORTANT. GONZALEZ REJECTED THE IDEA OF A SOUTH AFRICAN ADMINISTRATOR FOR NAMIBIA AND EMPHASIZED THE NEED TO STRENGTHEN THE COUNCIL FOR NAMIBIA. RECOGNIZING SWAPO WAS A MISTAKE, YOUNG EXPLAINED THAT THE AGREEMENT WITH SOUTH AFRICA CALLED FOR TWO ADMINISTRATORS APPOINTED SIMULTANEOUSLY, ONE BY THE UN, AND ONE BY SOUTH AFRICA. THE LATTER WOULD NOT BE ABLE TO TAKE ACTION WITHOUT

THE FORMER'S AGREEMENT. WE ARE MEETING NOW IN NEW YORK WITH SWAPO. MANY AFRICANS RECOGNIZE THE NEED FOR A NEGOTIATED SETTLEMENT AND STABILITY IN SOUTHERN AFRICA AND REALIZE THE NEED FOR WESTERN PRESSURE. AN EFFORT BY THE FRONT-LINE PRESIDENTS TO ENCOURAGE MILITARY UNITY AMONG THE NATIONALISTS COULD RESULT FROM A MEETING TO BE CONVENED WITHIN THIRTY DAYS. NYERERE AND THE PRESIDENT AGREED IN PRINCIPLE AND IN SOME DETAIL TO UN PEACE-KEEPING OPERATIONS FOR BOTH NAMIBIA AND ZIMBABWE WHICH COULD RESULT FROM NEEDED SC CONSIDERATION OF BOTH. MEXICAN SUPPORT WOULD BE VERY IMPORTANT. GONZALEZ EXPRESSED MEXICAN RESERVATIONS ABOUT THE FUNDING OF PEACE-KEEPING OPERATIONS WHICH SHOULD FALL TO THE PERMANENT MEMBERS OF THE SECURITY COUNCIL AS A CONSEQUENCE OF THEIR SPECIAL RESPONSIBILITIES FOR INTERNATIONAL PEACE AND SECURITY AND NOTED THE GOM'S EMPHASIS ON GA VICE SC ACTION SINCE THE LATTER IS QUOTE CASTRATED UNQUOTE BY THE VETO.
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CONFIDENTIAL

PAGE 04 SAN JO 03638 02 OF 03 092144Z

CONFIDENTIAL

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CONFIDENTIAL

PAGE 01 SAN JO 03638 03 OF 03 092151Z
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C O N F I D E N T I A L SECTION 3 OF 3 SAN JOSE 3638

8. SOUTH AFRICA: YOUNG REVIEWED DEVELOPMENTS AND US POLICY TOWARD SOUTH AFRICA (SA). IN HIGH-LEVEL MEETINGS INCLUDING THE VICE PRESIDENT'S, WE HAVE MADE THE US POSITION VERY CLEAR. WE HAVE TIGHTENED UP EVEN NON-LETHAL MILITARY ASSISTANCE AND BEGUN TO CONVINCE US COMPANIES AND BANKS THAT THEY SHOULD WITHHOLD CAPITAL FROM SA, AND ADOPT POLICIES BASED ON THE ASSUMPTION THAT THEY WILL BE MANAGED BY NON-WHITES WITHIN FIVE YEARS. IF BLACKS HAVE AN ECONOMIC STAKE IN THEIR SOCIETY THEY WILL VOTE TO RETAIN THEIR PRESENT ECONOMIC SYSTEM WHEN MAJORITY RULE IS ACHIEVED.
CONFIDENTIAL

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PAGE 02 SAN JO 03638 03 OF 03 092151Z

GONZALEZ SAID THE GOM IS AWARE OF WHAT PRESIDENT CARTER HAS DONE BUT WE SHOULD DO MORE. MEXICO HAS CUT OFF ALL SPORTING LINKS WITH SA, CUT OFF ALL ECONOMIC RELATIONS WITH AND ISSUES NO VISAS TO SOUTH AFRICANS TO VISIT MEXICO. YOUNG AGREED BUT SAID THAT UK DEPENDENCE ON PROFIT REPATRIATION FROM SA CONSTRAINS US.

9. DISARMAMENT: GONZALEZ STRESSED THE GOM'S INTEREST IN DISARMAMENT, IN PARTICULAR THE COMPREHENSIVE TEST BAN TREATY INCLUDING A PEACEFUL NUCLEAR EXPLOSIVES PROHIBITION. THE GOM, WHICH IS STUDYING THE US APPROACH, HAS TAKEN NO DECISION YET. THE GOM IS PARTICULARLY INTERESTED IN STRENGTHENING THE TREATY OF TLAHELCO AND ENCOURAGED US TO

PRESS THE SOVIETS ON PROTOCOL 2 BY INCLUDING SOVIET RATIFICATION IN ANY PACKAGE DEAL ON DISARMAMENT. CONCERNING MEXICO'S DESIRE TO TRANSFER FUNCTIONS RELATED TO THE PEACEFUL USES OF ATOMIC ENERGY FROM THE OAS TO OPANAL, GONZALEZ SAID HE HOPES FOR A QUICK US REPLY TO THIS QUESTION WHICH HE HAD PREVIOUSLY RAISED WITH MAYNES. GONZALEZ SAID THAT HE HAD BEEN IN TOUCH WITH GEORGE ALDRICH ON MOVES TO BAN CERTAIN WEAPONS LIKE NAPALM AND HIGH SPEED BULLETS, AND THAT HE HAD GIVEN A SPECIFIC PROPOSAL TO MAYNES. SINCE THIS ISSUE WOULD COME UP IN THE UN SYSTEM THE FIRST WEEK IN OCTOBER, GONZALEZ SAID THAT AN EARLY RESPONSE TO HIS PROPOSAL FROM THE USG WOULD BE VERY USEFUL. IN RESPONSE TO A QUESTION, GONZALEZ SAID THE GOM WOULD NOT ENCOURAGE OR SUPPORT PRE-SSOD CONSULTATIONS ON A HEMISPHERE BASIS BECAUSE LA VIEWS ARE TOO DISPARATE. MEXICO IS CLOSER TO THE US ON MANY DISARMAMENT ISSUES THAN TO ARGENTINA OR BRAZIL.

10. ILLICIT PAYMENTS: GONZALEZ SAID HE HAD BEEN
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PAGE 03 SAN JO 03638 03 OF 03 092151Z

IN CLOSE TOUCH WITH EMBASSY MEXICO AND MARK FELDMAN ON ILLICIT PAYMENTS AND IS AWARE OF THE DIFFICULTIES. ONE SPECIFIC PROBLEM IS THE LACK OF ENOUGH EMPHASIS ON A CODE OF CONDUCT FOR INTERNATIONAL CORPORATIONS.

11. HUMAN RIGHTS: YOUNG EXPLAINED THAT WE ARE SEEKING TO ESTABLISH HUMAN RIGHTS PRINCIPLES RATHER THAN CONDEMNING PARTICULAR COUNTRIES, AND WE REVIEWED THE GENERAL THRUST OF OUR HUMAN RIGHTS CONCERNS. GONZALEZ SAID THE PROBLEM IS HOW TO IMPLEMENT THOSE CONCERNS IN MULTILATERAL FORUMS. HUMAN RIGHTS STANDARDS MUST BE UNIVERSAL WITH NO EXCEPTIONS LIKE SOUTH KOREA. MANY ARE SCARED BY UNILATERAL ACTION ON HUMAN RIGHTS. IN RESPONSE TO YOUNG'S QUERY ABOUT HOW TO DEAL WITH GENOCIDE, GONZALEZ SAID THE PROBLEM IS DRAWING THE LINE ON DETERMINING WHEN TO INTERVENE. THE GOM IS REVIEWING ITS POLICIES ON THE COSTA RICA HIGH COMMISSIONER PROPOSAL AND RATIFYING THE CONVENANTS (IF THE SOVIETS CAN RATIFY WHY CAN'T MEXICO) AND IS WORKING TO PREVENT ANY VIOLATIONS OF HUMAN RIGHTS IN MEXICO. (IN SUBSEQUENT TALKS, MEXICAN SRE OFFICIALS DISPLAYED RELUCTANCE TO MAKE A COMMITMENT IN FAVOR OF EITHER THE HIGH COMMISSIONER PROPOSAL OR THE US TORTURE PROPOSALS. (TEXTS OF BOTH PROPOSALS WERE LEFT WITH FOREIGN OFFICE AND EMBASSY OFFICERS FOR FOLLOW-UP TALKS.)

12. CHARTER REVIEW: GONZALEZ APPEALED STRONGLY TO US TO REVIEW OUR POSITION ON CHARTER REVIEW. HE SAID WE SEEMED TO AGREE WITH SOVIET OPPOSITION TO ANY CHANGE.

13. UN CONFERENCE ON SCIENCE AND TECHNOLOGY: IN RESPONSE TO GONZALEZ'S QUERY IF WE ARE STILL INTERESTED IN HOSTING A UN CONFERENCE ON SCIENCE AND TECHNOLOGY, YOUNG SAID HE THOUGHT WE HAD SUPPORTED MEXICO AS THE SITE FOR THE CONFERENCE AT ECOSOC. WE PROMISED TO INFORM HIM THROUGH EMBASSY MEXICO.

14. ILO: GONZALEZ INFORMED US THAT PRESIDENT LOPEZ
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PAGE 04 SAN JO 03638 03 OF 03 092151Z

PORTILLO'S RECENT LETTER TO PRESIDENT CARTER APPEALING TO HIM TO RECONSIDER OUR POSITION ON WITHDRAWING FROM THE ILO WILL BE PUBLISHED IN A FEW DAYS.
YOUNG SAID THAT HE THINKS WE WILL CHANGE OUR POSITION BUT WE WANT TO BRING ALONG LABOR. GONZALEZ ACKNOWLEDGED OUR PROBLEM.

15. GUAM: WE INFORMED GONZALEZ OF THE IMPORTANCE WE ATTACH TO AVOIDING ANY GA RESOLUTIONS QUESTIONING THE MILITARY PRESENCE ON GUAM. HE EXPRESSED AWARENESS OF THE US POSITION.

16. THE CARIBBEAN: NEITHER GONZALEZ NOR PARRODI HAD ANY WELL THOUGHT-OUT VIEWS ABOUT CARIBBEAN BASIN COOPERATION. THEY EMPHASIZED CULTURAL LINKS AND GENERAL POLITICAL POSTURE (NON-INTERVENTION), ADMITTING THAT MEXICO, LIKE THE US, HAS LONG NEGLECTED THE CARIBBEAN AND WOULD WELCOME ANY US INITIATIVES.
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Message Attributes

Automatic Decaptioning: X
Capture Date: 01-Jan-1994 12:00:00 am
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: AMBASSADORS, MEETINGS, INTERNATIONAL ORGANIZATIONS
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Disposition Date: 22 May 2009
Disposition Event:
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Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
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Original Handling Restrictions: n/a
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Retention: 0
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Review Content Flags:
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SAS ID: 1662357
Secure: OPEN
Status: NATIVE
Subject: AMBASSADOR YOUNG'S MEETING WITH MEXICAN DIRECTOR IN CHIEF OF INTERNATIONAL ORGANIZATION AFFAIRS, GONZALEZ GALVEZ
TAGS: OVIP, PFOR, SHUM, EAID, PARM, XM, MX, US, UN, (YOUNG, ANDREW)
To: STATE
Type: TE
vdkgvkey: odb://SAS/SAS.dbo.SAS_Docs/0179635f-c288-dd11-92da-001cc4696bcc
Review Markings:
Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
22 May 2009
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009